
THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1846 Session of
2021

INTRODUCED BY SAPPEY, KINSEY, SANCHEZ, ZABEL, SCHLOSSBERG,
FREEMAN, HOHENSTEIN, PASHINSKI, SIMS, WARREN, DALEY,
SHUSTERMAN, OTTEN, D. WILLIAMS, HOWARD AND CIRESI,
SEPTEMBER 9, 2021

REFERRED TO COMMITTEE ON JUDICIARY, SEPTEMBER 9, 2021

AN ACT

1 Amending Title 18 (Crimes and Offenses) of the Pennsylvania
2 Consolidated Statutes, in firearms and other dangerous
3 articles, providing for firearm safety certificate and
4 establishing the Firearm Safety and Enforcement Fund.

5 The General Assembly of the Commonwealth of Pennsylvania
6 hereby enacts as follows:

7 Section 1. Chapter 61 of Title 18 of the Pennsylvania
8 Consolidated Statutes is amended by adding a subchapter to read:

9 SUBCHAPTER E

10 FIREARM SAFETY CERTIFICATE

11 Sec.

12 6191. Legislative intent.

13 6192. Definitions.

14 6193. Firearm safety certificate.

15 6194. Pennsylvania State Police.

16 6195. Issuance of firearm safety certificate and objective test
17 and fees.

18 6196. Violations and penalties.

1 6197. Immunity from liability.

2 § 6191. Legislative intent.

3 It is the intent of the General Assembly to:

4 (1) Promote safe and responsible firearm ownership.

5 (2) Require first-time purchasers of firearms to have a
6 basic familiarity with and understanding of firearm use and
7 operation.

8 (3) Ensure that first-time purchasers of firearms
9 understand the fundamental legal aspects of firearm
10 possession, carry and use, including self-defense and the
11 restrictions on the use of deadly force.

12 (4) Ensure that first-time purchasers of firearms know
13 and understand how to safely store and handle firearms.

14 § 6192. Definitions.

15 The following words and phrases when used in this subchapter
16 shall have the meanings given to them in this section unless the
17 context clearly indicates otherwise:

18 "Applicant." An individual seeking a firearm safety
19 certificate.

20 "Certificate" or "firearm safety certificate." A certificate
21 issued by the Pennsylvania State Police in accordance with this
22 subchapter indicating that the holder has successfully completed
23 firearm safety training.

24 "Certified instructors" or "instructor." A person certified
25 as a firearm safety instructor under this subchapter.

26 "Firearm." As defined in section 6111(f)(1) (relating to
27 sale or transfer of firearms).

28 "Firearm capable of being concealed upon the person." The
29 term shall apply to and include any firearm which is capable of
30 being concealed or in any way hidden or confined upon a person.

1 "First firearm." The first firearm that a person purchases,
2 receives or owns in the person's lifetime.

3 "Fund." The Firearm Safety and Enforcement Fund established
4 under section 6195 (relating to issuance of firearm safety
5 certificate and objective test and fees).

6 "Handgun." A pistol or revolver or other firearm capable of
7 being concealed upon the person.

8 "Law enforcement agency." The term shall include:

9 (1) The Pennsylvania State Police.

10 (2) A municipal police department.

11 (3) The Office of Attorney General.

12 (4) The Federal Bureau of Investigation or other Federal
13 law enforcement agency.

14 (5) A police department of another state or
15 jurisdiction.

16 "Law enforcement official." The term includes the following:

17 (1) The Attorney General and authorized employees.

18 (2) A district attorney of a county and authorized
19 employees.

20 (3) A Pennsylvania State Police trooper.

21 (4) A municipal police officer.

22 (5) A Federal law enforcement officer or agent who is
23 authorized to possess or carry a concealed firearm in any
24 jurisdiction in the United States.

25 "Written authorization." The verifiable written
26 certification from the head of a law enforcement agency by which
27 the purchaser or transferee of a firearm is employed,
28 identifying the employee as an individual authorized to conduct
29 the transaction and authorizing the transaction for the
30 exclusive use of the law enforcement agency by which that person

1 is employed.

2 § 6193. Firearm safety certificate.

3 (a) Certificate required.--Notwithstanding any provision of
4 this chapter or any other law or regulation to the contrary, a
5 person shall not:

6 (1) Purchase or receive a first firearm, except an
7 antique firearm as defined in section 6118 (relating to
8 antique firearms) or a firearm which is a curio or relic, as
9 defined in 27 CFR 478.11 (relating to meaning of terms),
10 without a valid firearm safety certificate.

11 (2) Sell, deliver, loan or transfer a firearm, except an
12 antique firearm or a firearm which is a curio or relic under
13 27 CFR 478.11, to any person who does not have a valid
14 firearm safety certificate.

15 (b) Exceptions to firearm safety certificate requirement.--
16 Notwithstanding subsection (a), the following persons shall be
17 exempt from the firearm safety certificate requirement under
18 subsection (a):

19 (1) A law enforcement official.

20 (2) An active or honorably retired peace officer as
21 defined in section 501 (relating to definitions).

22 (3) An active or honorably retired Federal law
23 enforcement officer or agent.

24 (4) A person who has successfully completed municipal
25 police officers' education and training in accordance with 53
26 Pa.C.S. Ch. 21 Subch. D (relating to municipal police
27 education and training).

28 (5) A firearm dealer licensed in accordance with
29 sections 6112 (relating to retail dealer required to be
30 licensed) and 6113 (relating to licensing of dealers) who is

1 acting in the course and scope of his activities as a
2 licensed dealer.

3 (6) An active or honorably retired member of the United
4 States Armed Forces or a reserve component of the United
5 States Armed Forces as defined in 10 U.S.C. § 101 (relating
6 to definitions).

7 (c) Certain exemption by operation of law.--The following
8 persons who take title or possession of a firearm by operation
9 of law in a representative capacity, until or unless they
10 transfer title ownership of the firearm to themselves in a
11 personal capacity, shall be exempt from the requirements of
12 subsection (a):

13 (1) The executor or administrator of an estate.

14 (2) A secured creditor or an agent or employee of a
15 secured creditor when a firearm is possessed as collateral
16 for, or as a result of, a default under a security agreement
17 under 13 Pa.C.S. (relating to commercial code).

18 (3) A writ server who is directed to execute a writ or
19 serve other court documents under 42 Pa.C.S. (relating to
20 judiciary and judicial procedure).

21 (4) A receiver performing the functions of a receiver
22 under the laws of this Commonwealth.

23 (5) A trustee in bankruptcy performing the duties of a
24 trustee.

25 (6) An assignee for the benefit of creditors performing
26 the functions of an assignee.

27 (d) Holder of hunting license.--A person who holds a valid
28 unexpired hunting license which was issued for the hunting
29 season immediately preceding the calendar year in which the
30 person receives or takes possession of a firearm shall be exempt

1 from the requirements of subsection (a), except as to a firearm
2 as defined in section 6102 (relating to definitions), provided
3 that the person has received training that includes the
4 requirements included in section 6194(d) (relating to
5 Pennsylvania State Police).

6 (e) Law enforcement exemption.--This section shall not apply
7 to a sale, delivery or transfer of firearms made to a law
8 enforcement official representing a law enforcement agency for
9 the exclusive use by that law enforcement agency if, prior to
10 the sale, delivery or transfer of the firearms, written
11 authorization from the head of the law enforcement agency
12 authorizing the transaction is presented to the person from whom
13 the purchase, delivery or transfer is being made.

14 § 6194. Pennsylvania State Police.

15 (a) Administration and enforcement.--The Pennsylvania State
16 Police shall administer and enforce the provisions of this
17 subchapter.

18 (b) Duties of Pennsylvania State Police.--To carry out the
19 provisions of this subchapter, the Pennsylvania State Police
20 shall:

21 (1) Develop a program for the certification of persons
22 to provide firearm safety instruction to individuals seeking
23 firearm safety certification in accordance with the
24 provisions of this subchapter.

25 (2) Develop a firearm safety manual and make the manual
26 available to firearm dealers licensed under sections 6112
27 (relating to retail dealer required to be licensed) and 6113
28 (relating to licensing of dealers). Each firearm dealer shall
29 make the manual available to the general public. A firearm
30 dealer may make the manual available to the public by

1 including the manual or essential portions of the manual in a
2 pamphlet developed by the dealer that summarizes the
3 Commonwealth's firearms law, by posting the manual or
4 essential portions of the manual on the dealer's publicly
5 accessible Internet website or by providing a link to the
6 Pennsylvania State Police's publicly accessible Internet
7 website on the dealer's publicly accessible Internet website.

8 (3) Establish a link on its publicly accessible Internet
9 website for dealers and other persons to download the firearm
10 safety manual.

11 (4) Develop audiovisual materials for use by certified
12 instructors to conduct firearm safety training.

13 (5) Solicit input from a reputable association or
14 organization, including a law enforcement association which
15 has as one of its objectives the promotion of firearm safety,
16 in the development of audiovisual materials and other
17 instructional materials.

18 (6) Prescribe a minimum level of skill, knowledge and
19 competency to be required of all firearm safety instructors.

20 (7) Develop guidelines to govern the certification of
21 persons as firearm safety training instructors.

22 (8) Develop guidelines to govern the issuance and
23 renewal of firearm safety certificates.

24 (9) Develop a written objective test, prescribe the
25 objective test's content and the form and manner in which the
26 objective test may be administered by certified instructors
27 and make the objective test available to certified
28 instructors. The Pennsylvania State Police may establish a
29 secure link on its publicly accessible Internet website for
30 certified instructors or other authorized persons to download

1 the objective tests.

2 (10) Develop procedures for the oral administration of
3 the objective test to persons with disabilities or language
4 barriers.

5 (11) Update objective test materials for firearm safety
6 training when determined appropriate, but not less than once
7 every five years.

8 (12) Require licensed dealers or employees of licensed
9 dealers who are also certified as firearm safety instructors
10 under this subchapter to designate a separate room or
11 partitioned area for a person to take the objective test and
12 maintain adequate supervision to ensure that no acts of
13 collusion occur while the objective test is being
14 administered.

15 (c) Certification of instructors.--

16 (1) The Pennsylvania State Police shall certify persons
17 as firearm safety training instructors in this Commonwealth.

18 (2) The Pennsylvania State Police may require applicants
19 for certification as firearm safety training instructors in
20 this Commonwealth to have prior certification or firearm
21 training from one of the following agencies or organizations:

22 (i) The Federal Law Enforcement Training Center of
23 the United States Department of Homeland Security,
24 Firearm Instructor Training Program, range master
25 training or other Federal weapons training program as
26 determined by the Pennsylvania State Police.

27 (ii) The Pennsylvania State Police or a municipal
28 police department of this Commonwealth or of another
29 state, as approved by the Pennsylvania State Police.

30 (iii) A United States Armed Forces marksmanship or

1 weapons training instructor program, provided, however,
2 that a person's assignment as a range officer or safety
3 officer shall not be deemed sufficient for training
4 purposes.

5 (iv) The National Rifle Association or a sportsmen
6 or gun club.

7 (v) The Municipal Police Officers' Education and
8 Training Commission established under 53 Pa.C.S. Ch. 21
9 Subch. D (relating to municipal police education and
10 training).

11 (vi) An accredited institution of higher education
12 in this Commonwealth which offers a class or course of
13 study in firearm training or safety.

14 (3) Nothing in this subsection shall be construed to
15 preclude the Pennsylvania State Police from automatically
16 certifying a person as a certified instructor, provided that
17 the person applying for the certification holds a valid
18 firearm safety certificate or firearms or weapons instructor
19 certification from an agency or organization under paragraph
20 (2).

21 (d) Content of objective test.--The objective test developed
22 by the Pennsylvania State Police for firearm safety
23 certification shall include, but not be limited to, the
24 following:

25 (1) The laws applicable to carrying and handling
26 firearms in this Commonwealth, particularly a firearm that is
27 a handgun.

28 (2) The responsibilities of ownership of firearms,
29 particularly a firearm that is a handgun.

30 (3) Provisions of law which relate to the private sale

1 and transfer of firearms.

2 (4) Provisions of law which relate to the permissible
3 use of lethal force.

4 (5) What constitutes safe storage of firearms.

5 (6) Issues associated with bringing firearms into a home
6 with children, especially a firearm that is a handgun.

7 (7) Harm prevention strategies to address issues
8 associated with bringing firearms into a home, including
9 domestic violence issues.

10 (8) Certify that the applicant has viewed audiovisual
11 materials concerning:

12 (i) Safe interaction with law enforcement when the
13 person is carrying a concealed firearm.

14 (ii) Road-rage incidents when the person is carrying
15 a concealed firearm.

16 (e) Firearm safety certificate.--The Pennsylvania State
17 Police shall develop a firearm safety certificate to be issued
18 by certified instructors to persons seeking firearm safety
19 certification and who successfully passed a firearm safety
20 objective test in accordance with the requirements of this
21 subchapter. A firearm safety certificate shall include, but not
22 be limited to, the following:

23 (1) A unique firearm safety certificate identification
24 number.

25 (2) The holder's full name and date of birth.

26 (3) The holder's driver's license number or State
27 identification card number.

28 (4) The holder's signature.

29 (5) The signature of the issuing firearm safety
30 instructor.

1 (6) The date of issuance and expiration.
2 § 6195. Issuance of firearm safety certificate and objective
3 test and fees.

4 (a) Compliance required for issuance.--A certified
5 instructor shall not issue a firearm safety certificate to a
6 person who has not complied with this subchapter. Proof of
7 compliance shall be forwarded to the Pennsylvania State Police
8 by certified instructors in the form and manner and at the times
9 as the Pennsylvania State Police shall prescribe.

10 (b) Objective test required.--

11 (1) An applicant for a firearm safety certificate shall
12 successfully pass the objective test developed by the
13 Pennsylvania State Police in accordance with section 6194(d)
14 (relating to Pennsylvania State Police) with a passing grade
15 of at least 80%.

16 (2) An instructor shall offer additional instructional
17 materials to an applicant who fails to pass the objective
18 test on the first attempt. The instructional materials shall
19 include the firearm safety manual, a videotape or
20 instructional materials as may be approved by the
21 Pennsylvania State Police.

22 (3) A person may not retake the objective test under any
23 circumstances until 24 hours have elapsed after the failure
24 to pass the objective test on the first attempt.

25 (4) A person failing the objective test on the first
26 attempt shall take another version of the objective test on
27 the second attempt.

28 (5) A person who fails the objective test on a second
29 attempt may not retake the objective test until five days
30 have elapsed after failure to pass the objective test on the

1 second and each subsequent attempt.

2 (6) When feasible, all objective tests shall be retaken
3 from the same instructor except upon permission by the
4 Pennsylvania State Police, which shall be granted only for
5 good cause shown.

6 (7) The instructor shall be available to the applicant
7 during regular business hours in order for the applicant to
8 retake the objective test.

9 (c) Issuance of certificate.--

10 (1) A person receiving a passing grade on the objective
11 test in accordance with subsection (b)(1) shall immediately
12 be issued a firearm safety certificate by the certified
13 instructor.

14 (2) A certified instructor shall not issue a firearm
15 safety certificate to any person who is under 18 years of
16 age.

17 (3) In the case of the loss or destruction of a firearm
18 safety certificate, the issuing instructor or the
19 Pennsylvania State Police shall issue a duplicate certificate
20 upon request and proof of identification to the certificate
21 holder.

22 (d) Fees.--

23 (1) A certified instructor may charge a fee of \$30 for
24 in-person instruction and may charge \$5 for online
25 instruction under this subchapter.

26 (2) From the fee charged under paragraph (1), \$5 of the
27 in-person instruction fee and \$1 of the online instruction
28 fee for instruction under this subchapter and issuance of a
29 firearm safety certificate shall be remitted to the
30 Pennsylvania State Police for deposit into the fund in

1 accordance with subsection (e).

2 (3) In the case of the loss or destruction of a firearm
3 safety certificate, the Pennsylvania State Police may
4 authorize the issuing instructor to charge a fee of \$15 for a
5 duplicate certificate, \$10 of which shall be remitted to the
6 Pennsylvania State Police for deposit into the fund in
7 accordance with subsection (e).

8 (e) Firearm Safety and Enforcement Fund.--

9 (1) The Firearm Safety and Enforcement Fund is
10 established as a restricted account in the State Treasury.
11 Money in the fund shall be expended by the Pennsylvania State
12 Police for the sole and exclusive purpose of administering
13 and enforcing this subchapter.

14 (2) The fund shall consist of all money received and
15 deposited into the fund by the Pennsylvania State Police in
16 accordance with subsection (d) and any interest thereon,
17 money which may be appropriated by the General Assembly and
18 any other contributions, payments or deposits which may be
19 made available to the fund.

20 § 6196. Violations and penalties.

21 (a) Revocation of instructor certificate.--A violation of
22 this subchapter by a certified instructor may be grounds for the
23 Pennsylvania State Police to revoke the instructor's authority
24 to provide firearm safety training to persons seeking firearm
25 safety certification and to issue firearm safety certificates to
26 those persons.

27 (b) Acts of collusion.--

28 (1) A person shall not commit an act of collusion as
29 specified in paragraph (2).

30 (2) For purposes of paragraph (1), an act of collusion

1 may include the following activities:

2 (i) Answering questions for an applicant taking the
3 objective test for firearm safety certification while the
4 objective test is being administered.

5 (ii) Knowingly grading an objective test for a
6 firearm safety certificate falsely.

7 (iii) Providing an advance copy of the objective
8 test to an applicant seeking firearm safety
9 certification.

10 (iv) Taking or allowing another person to take
11 firearm safety training for the applicant seeking a
12 firearm safety certificate.

13 (v) Taking or allowing another person to take the
14 objective test for the applicant seeking firearm safety
15 certification.

16 (vi) Using or allowing another to use an applicant's
17 identification for the purpose of obtaining a firearm
18 safety certificate.

19 (vii) Knowingly allowing a person to give an
20 applicant for a firearm safety certificate unauthorized
21 assistance during administration of the objective test.

22 (viii) Knowingly allowing a person to use
23 unauthorized materials while taking the objective test or
24 to cheat on the objective test.

25 (c) Additional violations.--It shall be unlawful for a
26 person to do any of the following:

27 (1) Alter, counterfeit or falsify a firearm safety
28 certificate.

29 (2) Use or attempt to use any altered, counterfeited or
30 falsified firearm safety certificate to purchase a firearm.

1 (d) Penalty.--A person who violates subsections (b) and (c)
2 commits a misdemeanor.

3 § 6197. Immunity from liability.

4 The Pennsylvania State Police shall be immune from any
5 liability which may arise from administering, implementing or
6 enforcing any provisions of this subchapter.

7 Section 2. This act shall take effect in 60 days.