# HOUSE . . . . . . . . . . . . No. 2672

## The Commonwealth of Massachusetts

PRESENTED BY:

#### Frank A. Moran

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to firearm industry accountability and gun violence victims' access to justice.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Frank A. Moran	17th Essex	1/14/2025
Jason M. Lewis	Fifth Middlesex	1/30/2025
David Paul Linsky	5th Middlesex	1/30/2025
Tara T. Hong	18th Middlesex	1/30/2025
Lindsay N. Sabadosa	1st Hampshire	1/30/2025
Samantha Montaño	15th Suffolk	1/30/2025
Carmine Lawrence Gentile	13th Middlesex	1/30/2025
Estela A. Reyes	4th Essex	1/30/2025
Christopher Richard Flanagan	1st Barnstable	1/30/2025
John Francis Moran	9th Suffolk	2/11/2025
James C. Arena-DeRosa	8th Middlesex	2/12/2025
Marjorie C. Decker	25th Middlesex	2/18/2025
James Arciero	2nd Middlesex	2/21/2025
Manny Cruz	7th Essex	2/25/2025
Daniel M. Donahue	16th Worcester	3/6/2025
Erika Uyterhoeven	27th Middlesex	3/6/2025

## **HOUSE . . . . . . . . . . . . . . . No. 2672**

By Representative Moran of Lawrence, a petition (accompanied by bill, House, No. 2672) of Frank A. Moran and others relative to firearm industry accountability and access to justice by allowing for civil actions by victims of gun violence. Public Safety and Homeland Security.

### The Commonwealth of Alassachusetts

In the One Hundred and Ninety-Fourth General Court (2025-2026)

An Act relative to firearm industry accountability and gun violence victims' access to justice.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- TITLE XV of Part 1 of the General Laws is hereby amended by inserting after Chapter
- 2 110H a new Chapter 110I, commencing with Section 1, as follows:
- 3 Section 1. Short Title.
- 4 This Act shall be known and may be cited as the Gun Violence Victims' Access to
- 5 Justice Act.
- 6 Section 2. Findings and Declarations.
- 7 The General Court hereby finds and declares that:
- 8 (a) The Commonwealth of Massachusetts has a compelling interest in protecting its
- 9 residents' life, health, safety, and wellbeing from gun violence and related harms.

- 10 (b) Unlawful and irresponsible conduct by members of the firearm industry pose 11 significant risks to the life, health, safety, and wellbeing of Massachusetts residents.
  - (c) Our Commonwealth and nation have a longstanding tradition of prescribing standards of responsible conduct and accountability for industries whose business practices may cause harm to the public, including the firearm industry.
  - (d) The federal Protection of Lawful Commerce in Arms Act preserves states' critical authority to enact laws prescribing and enforcing standards of responsible conduct and accountability for the firearm industry.
  - (e) It shall be the policy of the Commonwealth of Massachusetts that firearm industry members have a lawful duty and responsibility to take reasonable precautions to prevent foreseeable risks to life, health, safety, and wellbeing, including but not limited to the requirements of this Chapter.
  - (f) It shall be the policy of the Commonwealth of Massachusetts that persons and entities harmed by firearm industry members' wrongful and unlawful conduct, and public officials acting in the public interest, shall not be barred from pursuing civil actions seeking appropriate justice, fair compensation, and other remedies for those harms in court, consistent with any limitations or immunities otherwise provided in Massachusetts or federal law.
- 27 Section 3. Definitions.

As used in this Chapter:

(a) "Firearm industry member" means a person, firm, corporation, or any other entity 29 30 engaged in the manufacture, distribution, importation, marketing, or wholesale or retail sale of a 31 firearm industry product. 32 (b) "Firearm industry product" means a product that meets any of the following 33 conditions: 34 (1) The product was sold, made, distributed, or marketed in the commonwealth; 35 (2) The product was intended to be sold, made, distributed, or marketed in the 36 commonwealth; 37 (3) The product was used or possessed in the commonwealth, and it was reasonably foreseeable that the product would be used or possessed in the commonwealth.. 38 39 (c) "Firearm trafficker" means a person who acquires, transfers, or attempts to acquire or 40 transfer a firearm industry product for the unlawful use of another or for resale to or giving to 41 another in violation of the laws of the commonwealth or of federal law. 42 (d) "Product" means: 43 (1) A firearm; (2) Ammunition; 44 45 (3) A completed or unfinished frame or receiver; 46 (4) A firearm component or magazine;

- (5) A device that is designed or adapted to be inserted into, affixed onto, or used in conjunction with a firearm, if the device is marketed or sold to the public, or reasonably designed or intended, to be used to increase a firearm's rate of fire, concealability, magazine capacity, or destructive capacity, or to increase the firearm's stability and handling when the firearm is repeatedly fired.
  - (6) Any machine or device that is marketed or sold to the public, or reasonably designed or intended, to be used to manufacture or produce a firearm or any other firearm industry product listed in this paragraph.
- (e) "Reasonable controls" means reasonable procedures, safeguards, and business practices that are designed to do all of the following:
- 57 (1) Prevent the sale or distribution of a firearm industry product to:
  - (i) A straw purchaser or firearm trafficker;

- (ii) A person who is prohibited from possessing the firearm industry product under Massachusetts or federal law;
- (iii) A person the firearm industry member has reasonable cause to believe is at substantial risk of using a firearm industry product to harm themselves or unlawfully harm another, or of otherwise unlawfully possessing or using a firearm industry product.
- 64 (2) Prevent the loss or theft of a firearm industry product from a firearm industry 65 member.
  - (3) Ensure the firearm industry member does not promote or facilitate the unlawful manufacture, sale, possession, marketing, or use of a firearm industry product.

- 68 (4) Ensure the firearm industry member complies with all provisions of Massachusetts 69 and federal law.
  - (f) "Straw purchaser" means an individual who purchases or obtains a firearm on behalf of a third party. This term does not apply to an individual obtaining a firearm as a bona fide gift to a person who is not prohibited by law from possessing or receiving a firearm. For the purposes of this paragraph, a gift is not a bona fide gift if the transferee has offered or given the transferor a service or thing of value to acquire the firearm on the transferee's behalf.
  - (g) "Unfinished frame or receiver" means any forging, casting, printing, extrusion, machined body or similar article that has reached a stage in manufacture where it may readily be completed, assembled or converted to be used as the frame or receiver of a functional firearm, or that is marketed or sold to the public to become or be used as the frame or receiver of a functional firearm once completed, assembled, or converted.
  - Section 4. Firearm Industry Standard of Responsible Conduct.
    - (a) A firearm industry member shall:

- (1) Establish and implement reasonable controls, as defined in Section 3 of this Chapter, regarding the manufacture, distribution, importation, marketing, and sale of firearm industry products; and
- (2) Take reasonable precautions to ensure the firearm industry member does not sell or distribute a firearm industry product to a downstream distributor or retailer of firearm industry products that fails to establish and implement reasonable controls.

89 wholesale, or offer for retail sale a firearm industry product that is: 90 (1) Designed, sold, or marketed in a manner that foreseeably promotes conversion of 91 legal firearm industry products into illegal firearm industry products; or 92 (2) Designed, sold, or marketed in a manner that is targeted at minors or individuals who 93 are legally prohibited from purchasing or possessing firearms; 94 (3) prohibited under the laws of the commonwealth or under federal law. 95 (c) A firearm industry member shall comply with the provisions of all of the following 96 when engaged in the manufacture, distribution, importation, marketing, or wholesale or retail sale of a firearm industry product: 97 98 (1) The Massachusetts Antitrust Act, Sections 1 to 14A, inclusive, of Chapter 93 of the 99 General Laws; 100 (2) The Regulation of Business Practice and Consumer Protection Act, Chapter 93A of 101 the General Laws; 102 (3) Sections 91 and 92 of Chapter 266 of the General Laws; and 103 (4) Sections 10 to 12, inclusive, of Chapter 269 of Title 1 of the General Laws. 104 Section 5. Cause of Action for Violations of Firearm Industry Standard of Responsible

(b) A firearm industry member shall not manufacture, distribute, import, market, offer for

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Conduct.

- (a) A person or entity who has suffered harm as a result of a firearm industry member's acts or omissions in violation of any provision of Section 4 may bring a civil action under this section in a court of competent jurisdiction.
- (b) The Attorney General, or the Attorney General's designee, may bring a civil action in a court of competent jurisdiction to enforce this Act and remedy harms caused by any acts or omissions in violation of any provision of Section 4.
- (c) In an action brought under this section, if the court determines that a firearm industry member engaged in conduct in violation of Section 4, the court shall award just and appropriate relief, including any or all of the following:
- (1) Injunctive relief sufficient to prevent the firearm industry member and any other defendant from further violating the law;
  - (2) Compensatory and punitive damages;

- (3) Reasonable attorney's fees, filing fees, and reasonable costs of action; and
- (4) Any other just and appropriate relief necessary to enforce this Act and remedy the harm caused by the violation.
  - (d) In an action brought under this section:
- (1) An intervening act by a third party, including but not limited to the unlawful misuse of a firearm industry product, shall not preclude a firearm industry member from liability for harms caused by the firearm industry member's violation of any provision of Section 4, provided that the violation created a reasonably foreseeable risk that the harm would occur.

126	(e) An action under this Act may be commenced within 5 years from the date that the		
127	violation occurred or the harm was incurred.		
128	(f) A civil action brought under this section may be brought in:		
129	(1) The county in which all or a substantial part of the events or omissions giving rise to		
130	the claim occurred;		
131	(2) The county of residence of any natural person defendant at the time the cause of		
132	action accrued;		
133	(3) The county of the principal office in this state of any defendant that is not a natural		
134	person; or		
135	(4) The county of residence for the plaintiff if the plaintiff is a natural person residing in		
136	this State.		
137	Section 6. Limitations.		
138	(a) Nothing in this Act shall be construed or implied to limit or impair in any way the		
139	right of the Attorney General, or any person or entity, to pursue a legal action under any other		
140	law, cause of action, tort theory, or other authority.		
141	(b) Nothing in this Act shall be construed or implied to limit or impair in any way an		
142	obligation or requirement placed on a firearm industry member by any other authority.		
143	(c) This Act shall be construed and applied in a manner that is consistent with the		
144	requirements of the Constitutions of Massachusetts and the United States.		
145	Section 7. Severability.		

If any provision of this Act, or part of this Act, any clause within this Act, any combination of words within this Act, or the application of any provision or part or clause or combination of words of this Act to any person or circumstance, is for any reason held to be invalid or unconstitutional, the remaining provisions, clauses, words, or applications of provisions, clauses, or words shall not be affected, but shall remain in full force and effect, and to this end the provisions of this Act are severable.

152 Section 8. Effective date.

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153 This Act shall take effect 120 days after the date of enactment.